

HEADQUARTERS
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SUPPLY & MAINTENANCE

Common Items of Supply and Base Operating Support

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1. **Summary.** To prescribe the common items of supply and Base Operating Support (BOS) mission for component commanders within the United States European Command (USEUCOM) area of responsibility (AOR).
 2. **Applicability.** This Directive applies to all component commanders within the United States European Command area of responsibility.
 3. **Internal Control Systems.** This Directive contains no internal control provisions and is subject to the requirements of the internal management control program. For HQ USEUCOM and subordinate joint activities, the applicable internal control directive is ED 50-8, Internal Management Control Program.
 4. **References.** See Appendix A.
 5. **Definitions.**
 - a. **Base.** A locality from which operations are projected or supported or an area or locality containing installations which provide logistic or other support. Home airfield or home carrier. (JCS Pub 1-02)
 - b. **Bare base.** A base having minimum essential facilities to house, sustain, and support operations to include, if required, a stabilized runway, taxiways, and aircraft parking areas. A bare base must have a source of water that can be made potable. Other requirements to operate under bare base conditions form a necessary part of the force package deployed to the bare base. (JCS Pub 1-02)
 - c. **Base Operating Support (BOS).** Inter-service or service support providing the minimum essential facilities to house, sustain, and support normal or contingency operations from a garrison, base, or bare base site. Includes, if required, a stabilized runway, taxiways, and aircraft parking areas. It must have a source of water that can be made potable. Lead or dominant service component responsible for BOS provides it as either Common Servicing or Cross Servicing (i.e., reimbursable or otherwise) as required by service regulations or assigned by USCINCEUR. BOS does not include support

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for tactical operations and missions, as that remains the responsibility of the service/unit requiring it unless Interservice Support Arrangements (ISA) are established.

d. Combatant Command. (Command Authority - COCOM.) Non-transferable command authority established by Title 10, United States Code, section 164, exercised only by commanders of unified or specified combatant commands. COCOM is the authority of a combatant commander to perform those functions of command over assigned forces involving organizing and employing commands and forces, assigning tasks, designating objectives, and giving authoritative direction over all aspects of military operations, joint training, and logistics necessary to accomplish the missions assigned to the command. COCOM should be exercised through the commanders of subordinate organizations; normally this authority is exercised through the Services' component commander. COCOM provides full authority to organize and employ commands and forces as the CINC considers necessary to accomplish assigned missions. (JCS Pub 1-02)

e. Common Logistics Support. As used in this directive, includes the common service, cross-service or inter-Service logistics support, as applicable. (HQ USEUCOM Directive 60-11)

f. Common Supply Items. Items of Classes I, II, III, IV, V, VI, VII, VIII, IX and X used by two or more components within a specific geographical area.

g. Common servicing. That function performed by one Military Service in support of another Military Service for which reimbursement is not required from the Service receiving support (JCS Pub 1-02)

h. Common supplies. Those supplies common to two or more Services (JCS Pub 1-02).

i. Common use. Services, materials, or facilities provided by a Department of Defense agency or a Military Department on a common basis for two or more Department of Defense agencies. (JCS Pub 1-02)

j. Cross-servicing. That function performed by one Military Service in support of another Military Service for which reimbursement is required. (JCS Pub 1-02)

k. Dominant User. The Dominant User is the USCINCEUR Component Commander, generally the principal peacetime consumer within a geographical area, designated to plan, provide, or arrange for common logistics supply support to U.S. forces in peace, times of tension, and war. (HQ USEUCOM Directive 60-11)

l. Inter-Service support. Action by one Military Service or element thereof to provide logistic and/or administrative support to another Military Service or element thereof. Such action can be recurring or nonrecurring in character on an installation, area, or worldwide basis. (JCS Pub 1-02)

m. Logistic support. Logistic support encompasses the logistic services, materiel, and transportation required to support the component services, units, or deployed forces. (JCS Pub 1-02)

n. Incidental Supply Services. Services performed in connection with and incidental to the furnishings of an item of a class of supply support.

o. Interservice Support Agreement (ISA) (DD Form 1144). Support provided by one federal agency or subdivision thereof to another federal agency or subdivision thereof when at least one of the participating agencies is the Department of Defense or a DOD Component. (DOD 4000.19-R).

p. Operational Control (OPCON). Transferable command authority that may be exercised by commanders at any echelon at or below the level of combatant command. OPCON, which may be delegated, is inherent in COCOM and is the authority to perform those functions of command over subordinate forces involving organizing and employing commands and forces, assigning tasks, designating objectives, and giving authoritative direction necessary to accomplish the mission. OPCON includes authoritative direction over all aspects of military operations and joint training necessary to accomplish missions assigned to the command. OPCON should be exercised through commanders of subordinate organizations; normally, this authority is exercised through the Service component commanders. OPCON normally provides full authority to organize commands and forces and to employ those forces as the commander in operational control considers necessary to accomplish assigned missions. OPCON does not, in and of itself, include such authoritative direction for logistics or matters of administration, discipline, internal organization, or unit training. (JCS Pub 1-02)

q. Other Users. The USCINCEUR Component Commanders who request and receive common logistics supply from the Dominant User. (HQ USEUCOM Directive 60-11).

r. USCINCEUR's general area of responsibility for the conduct of normal operations is Europe, including eastern European countries (Poland, Czech Republic, Slovakia, Latvia, Estonia, Lithuania, Hungary, Bulgaria, Romania, the former Yugoslavia, Albania), the United Kingdom, and Ireland; the Mediterranean Sea and its islands, the Mediterranean littoral (excluding Egypt); the continent of Africa (less Egypt, Sudan, Kenya, Ethiopia, Eritrea, Somalia, and Djibouti).

6. Policy.

a. The objective of this USEUCOM Directive, Common Items Supply and Base Operating Support is to delineate responsibilities for specified supply and BOS support within the USEUCOM AOR through optimum utilization of in-place personnel and infrastructure. This will be accomplished by assignment of dominant user responsibility to a USEUCOM Component Commander. Each USEUCOM dominant user component commander will develop detailed procedures for management of supplies and BOS within their AOR. (See reference m, HQ USEUCOM Directive 60-11.)

(1) Designated or dominant service provides the common supply and BOS as specified by USCINCEUR during peace, crisis/contingency operations or war.

(2) Common item supply and BOS is defined in paragraph 3, above; that support providing minimum essential facilities to house, sustain, and support normal or contingency operations from a garrison, base, or bare base site.

(3) Unless agreed to in an ISA, common supply and BOS does not include support for tactical operations and missions as that remains the responsibility of the service/unit requiring it.

(4) Implementation of this directive through the use of ISAs is encouraged.

(5) Procedures and reimbursement used to accomplish common item supply and BOS will be in accordance with the current U.S. European Command Directives, ISAs, or service regulations. Payment/reimbursement can be via DOD/service sources or cross-service arrangements.

b. When the common supply items inventory is insufficient to meet user requirements, component commanders (e.g., the dominant user) may request from USEUCOM ECJ4, OPCON of common item supply support inventories assets from other component commanders until the shortages are resolved.

c. When conflicts concerning allocation of common supply items or BOS cannot be resolved between dominant user and other users, the issue shall be forwarded via the chain of command to USEUCOM (ECJ4) for resolution.

d. The following are either excluded from this policy or reference is made in other directives:

(1) Materials provided through the Combat Logistics Force system that support afloat elements of the U.S. Navy.

(2) Bulk POL products (See USEUCOM Directives 63-1).

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(3) Major equipment items, components, and repair parts authorized solely for, or peculiar to, a specific service (e.g., jet aircraft engines, armored vehicle track).

e. This policy is not intended to alter the normal internal supply support functions/procedures of the individual services.

7. Responsibilities.

a. USCINCEUR will:

(1) Designate the Component Commander as the dominant user responsible for common item supply and BOS support; including incidental supply services for specified geographical areas within the USEUCOM AOR.

(2) Ensure consistency of application of this policy, responsibilities, and procedures in USEUCOM published war plans and directives.

b. Component Commanders' geographical assignments are outlined in ED 60-11 (Dominant User Policy) or are assigned, as required, in appropriate contingency plans /orders. When changes in mission may impact the assignment of responsibilities in a geographic area, USEUCOM, ECJ4 will review and reassign responsibilities as currently outlined in ED 60-11.

c. Exceptions:

(1) Assignments for common items of supply support, as tasked in a specific operational/concept plan, will apply for the purpose of supporting a contingency operation.

(2) Single service local purchase assignments set forth in reference 1 still apply in peacetime. Contingency plans and operations plans will include specific procedures for local purchase of such items.

(3) References b, e, and k assign the U.S. Army responsibility for supporting International Military Activities; Unified, Specified and subordinate Unified Commands; and Security Assistance Organizations (SAO) in the USEUCOM AOR. Implementing regulations and directives further assign their responsibility to USCINCEUR. This directive does not alter that assignment of responsibility.

8. Procedures. The responsibility for providing common items of supply support to others shall be assumed within a reasonable time (based upon order-ship time) following notification of a specific requirement. Normal processing time will apply unless the requiring command/activity has

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identified the need for an exception and has provided funding (if necessary) to enable the supplying component to stock and/or preposition the requested items.

FOR THE COMMANDER IN CHIEF:

OFFICIAL:

DAVID L. BENTON III
Lieutenant General, USA
Chief of Staff

SUSAN M. MEYER
LTC, USA
Adjutant General

Appendices

A - References and Related Publications

DISTRIBUTION:

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Appendix A

References and Related Publications

- a. DOD Directive 1404.10, Retention of Emergency Essential (E-E) DOD Civilian Employees Overseas.
- b. DOD Instruction 2010.1, Support of International Military Activities.
- c. DOD 4000.19, Interservice, Interdepartmental, and Interagency Support.
- d. DOD 4000-19-R, Defense Regional Interservice Support (DRIS) Regulation.
- e. DOD Directive 5100.3, Support of the Headquarters of Unified, Specified, and Subordinate Unified Commands.
- f. DOD Directive 5105.22, Defense Logistics Agency.
- g. JCS Pub 1-02, DOD Dictionary of Military and Associated Terms.
- h. JCS Pub 2-02, Unified Action Armed Forces (UAAF).
- i. JCS Pub 4-01, Joint Logistics and Personnel Policy and Guidance (U) (C).
- j. JCS Pub 5-02.1, Joint Operation Planning System (JOPS 1), Deliberate Planning System.
- k. AR 1-75, OPNAVINST 4900.31G, AFR 400.45, Administrative and Logistic Support of Security Assistance Organizations (SAO).
- l. HQ USEUCOM Directive 60-1, General Logistics Policy.
- m. HQ USEUCOM Directive 60-11, Dominant User Policy.
- n.. FAR/USEUCOM Supplement, Part 8, Subpart 8.70.
- o. Memorandum of Understanding between HQ USEUCOM and HQ DLA; subject: MOU for DLA Support of USEUCOM in War or Emergency Situations.

